

Creating a Global ESG Market Standard for Owners, Lenders, Borrowers and Impact Creators

# **PILOT GLOBAL PSSL REVIEW**

**RISCMTP-Notes** 

## Contents

Introduction	2
Methodology	2
Summary of Review Outcomes	4
Global sustainable financial markets	4
Interconnected Collateral	5
Statement on the risk of greenwashing	6
Part 1: Benchmarking with respect to Global PSSL	7
Part 1: Benchmarking with respect to Global PSSL Part 2: Benchmarking with respect to Global PSSL Draft Market Standard on Interconnected	7
Part 2: Benchmarking with respect to Global PSSL Draft Market Standard on Interconnected	14
Part 2: Benchmarking with respect to Global PSSL Draft Market Standard on Interconnected Collateral	14 17







Creating a Global ESG Market Standard for Owners, Lenders, Borrowers and Impact Creators

### Introduction

We have undertaken a pilot qualitative review of the RISC Managed Treasury Pool Notes Merganser-1 (RISCMTP-Notes) in respect of the <u>Global Principles for Sustainable Securities Lending (2021)</u> as well as the constituent elements of the Global PSSL draft forward-looking standard on <u>interconnected collateral for securities lending</u>. The review aligns with the Global PSSL strategic direction of scaling up beyond the narrow securities lending field into a broader area across the \$€£ trillions finance agenda that we presented in our <u>3P Transparency Strategic Decision</u>. It will, in turn, support our broader efforts to improve sound and interconnected collateral for liquid global markets and identify the role of sustainable finance in achieving this objective, whilst preventing greenwashing.

### Methodology

The review was based on a qualitative analysis of the publicly available information supplied by the RISC Financing Platform Designated Activity Company (the Issuer), Moody's (P)Aaa (sf) <u>rating report</u> on RISCMTP-Notes (27 April 2023) and interviews with the Issuer's agents (RISC Financing Platform Services (RISCfp)) and their consultants. We did not interview the other service providers for this pilot review, given the time and resource constraints.

The analysis was conducted through two substantive stages and one supporting safeguard procedural component: **1**) the analysis with respect to Global PSSL Principles and **2**) the analysis with respect to the constituent elements of the Global PSSL draft forward-looking standard on interconnected collateral for securities lending. The reviewers used a standard qualitative content analysis to match the key concepts and commitments embedded into these principles, and elements in the context of the information on RISCMTP-Notes. The pilot review was also supported by **3**) an internal 3P Transparency Declaration of Interests of the reviewers and the participants in the interview (Issuer's agent and their consultants) that was shared with a regulatory observer and a UN reviewer early in the review process.







Creating a Global ESG Market Standard for Owners, Lenders, Borrowers and Impact Creators

- The Stage One analysis was performed in respect of the nine Global PSSL Principles, with particular attention to the following principles: I. Sustainable finance alignment and development; II. Stakeholder involvement, inclusion and diversity; III. Transparency; IV. Interconnected sustainable finance collateral; VI. Values-based short selling; VIII. Innovation and digitalisation; and IX. Continuous improvement.
- 2. The Stage Two analysis was performed through all constituent elements in the Global PSSL draft forward-looking standard on interconnected collateral, presented in the graph below:



Even though there are some overlaps between the Principles and this standard, the former provide holistic guidelines on best practices for sustainable securities lending whereas the latter offers an opportunity to give effect to the fourth Principle on interconnected collateral through a more detailed forward-looking standard.

3. The 3P Transparency Declaration of Interests covered the public, private and polycentric interests of the Reviewers, the Issuer's agent and their consultants. The Secretariat shared the declaration with one regulatory observer and one UN reviewer, alongside a draft pilot review. These stakeholders were able to 1) ask routine questions that would be resolved speedily by the Secretariat or 2) call for explanations that would require Global PSSL to take additional steps to provide those explanations (e.g. obtain additional information; carry out another meeting with the Issuer's agent; or interview additional stakeholders).







Creating a Global ESG Market Standard for Owners, Lenders, Borrowers and Impact Creators

### Summary of Review Outcomes

Global PSSL conducted this pilot review of the RISCMTP-Notes through enhanced governance, evidenced by the internal 3P Transparency procedural analysis of key interests (in the review) between June and July 2023. We reviewed the Notes with respect to our nine Principles, (published with the participation of seventeen opening signatories in 2021) and the constituent elements of our draft standard on interconnected collateral (developed following a workstream with industry-wide participation (published in 2021 and edited in 2023)).

This section will present key outcomes relating to broader sustainability in financial markets, followed by a summary in relation to interconnected collateral. We will end with our statement on the risks of greenwashing that was also derived during the completion of the 3P Transparency procedural safeguard. Global PSSL intends to test these findings further as part of a workstream that the issuer's agent is willing to support following the successful issuance of the RISCMTP-Notes.

#### Global sustainable financial markets

We believe that RISCMTP-Notes can play an important positive role in shaping global sustainable financial markets. Through our analysis in respect of Global PSSL Principles and the standard on interconnected collateral, we have identified that the Notes can contribute to achieving several United Nations Sustainable Development Goals (SDGs):

Given the nature of the RISCMTP-Notes as a proportional interest note, they are likely to contribute to maintaining and enhancing liquidity in the markets by offering an alternative to existing instruments – thus aligning with eighth SDG that emphasises economic growth.

The Notes' structure of control, owned in majority through intellectual property by a representative of the Black-American community, represents a clear example of advancing diversity in the financial services sector. This representative, and their diverse and inclusive team, is willing to encourage debate on the public interest elements of RISCMTP-Notes. In doing so, they aim to include a broad base of stakeholders from multiple backgrounds which further strengthens the alignment with the tenth SDG for reducing inequalities.







Creating a Global ESG Market Standard for Owners, Lenders, Borrowers and Impact Creators

Given the nature of the RISCMTP-Notes as a proportional interest note, Global PSSL has recognised the potential contribution of RISCMTP-Notes in minimising the risk of moral hazard and bailouts in financial services. We have reviewed broader developments re: Covid-19, bailouts to Money Market Funds (MMF), and the recent bank runs and agree with the issuer's agent that investors would benefit from increased access to information (re: RISCMTP-Notes) as part of the broader transparency agenda. Decreased burden on financial institutions and increased access to information contribute to achieving the sixteenth SDG that emphasises effective institutions at all levels and public access to information.

In addition to their willingness to foster debates, the issuer's agent has participated in our pilot 3P Transparency process, led by the Global PSSL UN Pathways Programme. This operates across a \$€£ trillions finance agenda, enabling stakeholders to consciously identify common goals, conflicts of interests and ways of working together through collaborations and partnerships. This is a clear opportunity to strengthen the seventeenth SDG that focuses on partnerships for the goals.

#### Interconnected Collateral

The RISCMTP-Notes do not represent a *sensu stricte* securities lending product but can be used as collateral in securities lending transactions, where fixed income constitutes collateral. Global PSSL advocates an inclusive and holistic approach to securities lending through the whole value chain perspective. Whereas the Issuer, and the Issuer's agent, are not considered as a 'securities lending business', we believe they can add significant value to securities lending by offering alternative liquid collateral instruments.

RISCMTP-Notes are neither designed nor marketed as an ESG instrument/collateral. Following our analysis and interviews, we have not found any evidence that the Notes could be materially positive or harmful in relation to ESG. Logically, we believe that RISCMTP-Notes are neutral with regards to the ESG collateral profile.







Creating a Global ESG Market Standard for Owners, Lenders, Borrowers and Impact Creators

Global PSSL recognises the potential contribution of RISCMTP-Notes to minimise the risk of moral hazard in financial services, whilst creating safe ESG-neutral fixed-income instruments for investors and asset owners (e.g. through the collateral eligibility of the Notes). Global PSSL is willing to make further assessments in light of sustainability with appropriate stakeholders (e.g. regulators and central banks).

Statement on the risk of greenwashing Global PSSL has not identified a risk of greenwashing in relation to the Notes.









Creating a Global ESG Market Standard for Owners, Lenders, Borrowers and Impact Creators

### Part 1: Benchmarking with respect to Global PSSL

The Global PSSL initiative represents the most progressive and determined move towards uniting the sustainable finance ambitions of market leaders with the tenets of sustainable securities lending. Global PSSL Principles date back to 2018 and have been revised on several occasions since then. This review is in respect of the latest revised Principles that were published with the participation of seventeen opening signatories in 2021.

Global PSSL Principles	
Relevant Principle	Key Considerations:
	1. Public interest
	The RISCMTP-Notes were reviewed by Moody's and carry a (P)Aaa (sf) rating. Such
	a rating indicates low risk of RISCMTP-Notes default to potential institutional
	investors.
	The RISCMTP-Notes represent a potentially new asset class called 'proportional
Principle 1 - Alignment	interest notes' because they convey a proportional interest for every noteholder
Global PSSL focuses on the public interest and	of a proportional share in each asset in the portfolio.
aligns with global and regional sustainable	The advantage of these notes sits in the proportional redemption structure, which
finance agendas by cooperating with	removes the early-mover redemption advantage by delivering a share of each
international organisations, regulators and other	asset in the portfolio to redeeming investors, or the cash proceeds of selling their
key stakeholders. Global PSSL also strengthens	share of the assets. This leaves remaining investors indifferent to others
these global and regional sustainable finance	redeeming, and not disadvantaged, because they are left exposed to the same
agendas through innovative solutions and	assets as before. Investors in proportional interest notes like the RISCMTP-Notes
debates.	are also not exposed to the risk of contagion because there is no risk per se in
We support this proactive approach to	redeeming late, as there is no disadvantage in doing so. Hence, a given investor
sustainable finance whilst following our own	retains the same interest in the portfolio holdings irrespective of the actions of
respective mandatory and voluntary mechanisms	other investors. Our understanding is that one investor's decision to redeem,
that govern securities lending.	whether for a cash or in-kind delivery, impacts only that investor and does not
	create any urgency or incentive for other investors to follow suit, or an
	investment manager to make bulk sales of assets. The sale of a proportional share
	of each and every asset in the portfolio means that the investment manager is
	selling many small positions, which puts less downward price pressure on markets
	in volatile situations.







a Global PSSL workstream, we believe that RISCMTP-Notes can contribute to	Global PSSL Principles	
<ul> <li>contribute to maintaining and enhancing liquidity in the markets by offering an alternative to existing instruments.</li> <li><b>2. Alignment with global and regional sustainable finance agendas</b> We understand that RISCMTP-Notes will primarily contribute to enhancing stability, derivatives collateral and insurance regulatory collateral eligibility (i.e., they were designed to serve as primary security for funding US insurance principles-based reserves).</li> <li>Through interviews, the Issuer's agent has declared interest in conducting more research into how potential new asset classes, such as RISCMTP-Notes, could be benchmarked against the sustainability criteria through a new workstream at Global PSSL. We believe that this represents an outstanding opportunity to develop a clearer methodology (including metrics) that would help strengthen global and regional sustainable finance agendas. If successfully launched, RISCMTP-Notes would also provide an opportunity to validate a clear standard setting outcome developed by Global PSSL (in the form of a Global PSSL workstream devoted to liquidity, sustainability and criteria for new asset classes).</li> <li>We believe that RISCMTP-Notes can play an important positive role in shaping global sustainabile financial markets. Subject to in-depth holistic analysis as part of a Global PSSL workstream, we believe that RISCMTP-Notes can contribute to achieving the United Nations Sustainabile Development Goals (SDGs). In particular, we would like to distinguish the following SDGs:         <ul> <li>The eighth SDG that emphasises economic growth because the RISCMTP-Notes can contribute to maintaining and enhancing liquidity in the markets.</li> <li>The tenth SDG that emphasises the goal of reducing inequalities because of our analysis re: Global PSSL Principle 2 below.</li> </ul> </li> <li>The sixteenth SDG that emphasises of our analysis re: Principle 3 (Transparency) and the matters relating to moral hazard (see L</li></ul>	Relevant Principle	Key Considerations:
<ul> <li>We understand that RISCMTP-Notes will primarily contribute to enhancing stability, derivatives collateral and insurance regulatory collateral eligibility (i.e., they were designed to serve as primary security for funding US insurance principles-based reserves).</li> <li>Through interviews, the Issuer's agent has declared interest in conducting more research into how potential new asset classes, such as RISCMTP-Notes, could be benchmarked against the sustainability criteria through a new workstream at Global PSSL. We believe that this represents an outstanding opportunity to develop a clearer methodology (including metrics) that would help strengthen global and regional sustainable finance agendas. If successfully launched, RISCMTP-Notes would also provide an opportunity to validate a clear standard setting outcome developed by Global PSSL (in the form of a Global PSSL workstream devoted to liquidity, sustainability and criteria for new asset classes).</li> <li>We believe that RISCMTP-Notes can play an important positive role in shaping global sustainable financial markets. Subject to in-depth holistic analysis as part of a Global PSSL workstream, we believe that RISCMTP-Notes can contribute to achieving the United Nations Sustainable Development Goals (SDGs). In particular, we would like to distinguish the following SDGs:</li> <li>The eighth SDG that emphasises the goal of reducing inequalities because of our analysis re: Global PSSL Principle 2 below.</li> <li>The sixteenth SDG that emphasises effective institutions at all levels and public access to information because of our analysis re: Principle 3 (Sreal servers).</li> </ul>		contribute to maintaining and enhancing liquidity in the markets by offering an
<ul> <li>research into how potential new asset classes, such as RISCMTP-Notes, could be benchmarked against the sustainability criteria through a new workstream at Global PSSL. We believe that this represents an outstanding opportunity to develop a clearer methodology (including metrics) that would help strengthen global and regional sustainable finance agendas. If successfully launched, RISCMTP-Notes would also provide an opportunity to validate a clear standard setting outcome developed by Global PSSL (in the form of a Global PSSL workstream devoted to liquidity, sustainability and criteria for new asset classes).</li> <li>We believe that RISCMTP-Notes can play an important positive role in shaping global sustainable financial markets. Subject to in-depth holistic analysis as part of a Global PSSL workstream, we believe that RISCMTP-Notes can contribute to achieving the United Nations Sustainable Development Goals (SDGs). In particular, we would like to distinguish the following SDGs:</li> <li>The eighth SDG that emphasises economic growth because the RISCMTP-Notes can contribute to maintaining and enhancing liquidity in the markets.</li> <li>The tenth SDG that emphasises the goal of reducing inequalities because of our analysis re: Global PSSL Principle 2 below.</li> <li>The sixteenth SDG that emphasises effective institutions at all levels and public access to information because of our analysis re: Principle 3 (Transparency) and the matters relating to moral hazard (see Liquidity comparency) and the matters relating to moral hazard (see Liquidity)</li> </ul>		We understand that RISCMTP-Notes will primarily contribute to enhancing stability, derivatives collateral and insurance regulatory collateral eligibility (i.e., they were designed to serve as primary security for funding US insurance
<ul> <li>We believe that RISCMTP-Notes can play an important positive role in shaping global sustainable financial markets. Subject to in-depth holistic analysis as part of a Global PSSL workstream, we believe that RISCMTP-Notes can contribute to achieving the United Nations Sustainable Development Goals (SDGs). In particular, we would like to distinguish the following SDGs:</li> <li>The eighth SDG that emphasises economic growth because the RISCMTP-Notes can contribute to maintaining and enhancing liquidity in the markets.</li> <li>The tenth SDG that emphasises the goal of reducing inequalities because of our analysis re: Global PSSL Principle 2 below.</li> <li>The sixteenth SDG that emphasises effective institutions at all levels and public access to information because of our analysis re: Principle 3 (Transparency) and the matters relating to moral hazard (see Liquidity</li> </ul>		research into how potential new asset classes, such as RISCMTP-Notes, could be benchmarked against the sustainability criteria through a new workstream at Global PSSL. We believe that this represents an outstanding opportunity to develop a clearer methodology (including metrics) that would help strengthen global and regional sustainable finance agendas. If successfully launched, RISCMTP-Notes would also provide an opportunity to validate a clear standard
<ul> <li>RISCMTP-Notes can contribute to maintaining and enhancing liquidity in the markets.</li> <li>The tenth SDG that emphasises the goal of reducing inequalities because of our analysis re: Global PSSL Principle 2 below.</li> <li>The sixteenth SDG that emphasises effective institutions at all levels and public access to information because of our analysis re: Principle 3 (Transparency) and the matters relating to moral hazard (see Liquidity</li> </ul>		We believe that RISCMTP-Notes can play an important positive role in shaping global sustainable financial markets. Subject to in-depth holistic analysis as part of a Global PSSL workstream, we believe that RISCMTP-Notes can contribute to achieving the United Nations Sustainable Development Goals (SDGs). In particular,
<ul> <li>The seventeenth SDG that emphasises partnerships for the goals</li> </ul>		<ul> <li>RISCMTP-Notes can contribute to maintaining and enhancing liquidity in the markets.</li> <li>The tenth SDG that emphasises the goal of reducing inequalities because of our analysis re: Global PSSL Principle 2 below.</li> <li>The sixteenth SDG that emphasises effective institutions at all levels and public access to information because of our analysis re: Principle 3 (Transparency) and the matters relating to moral hazard (see Liquidity and safety in line with investors' criteria in Table 2 below).</li> </ul>







Global PSSL Principles		
Relevant Principle	Key Considerations:	
	Transparency process (see Methodology above) and was keen to foster debates on the public interest elements of the RISCMTP-Notes.	
Principle 2: Stakeholder involvement, inclusion and diversity Global PSSL is an inclusive market standard. We will work towards the adoption and development of Global PSSL with all stakeholders who demonstrate a commitment to promoting inclusion and diversity. In addition, we encourage all market participants to attract talent to their businesses from all walks of life through initiatives such as the Global PSSL Mentorship Programme.	Global PSSL has examined the commercial structure of the RISCMTP-Notes in relation to Diversity and Inclusion (D&I). A Black-American representative has a majority stake in the company (RISC Financing Platform Solutions LLC) that provides intellectual property (IP) to the sponsoring company (RISC Financing Platform Services Limited). The latter company controls the issuer of RISCMTP- Notes that is RISC Financing Platform DAC, based in Ireland. This structure of control through IP represents a clear example of advancing diversity in the financial services. Beyond commercial interest, the Issuer's agent wants to encourage debate on the public interest elements of RISCMTP-Notes. In doing so, they aim to include a broad base of stakeholders from multiple backgrounds. This strategy is designed to stimulate innovative thinking and demonstrate the beneficial impact of implementing D&I policies. The Issuer's agent is willing to continue dialogue in relation to the ethnic minority's ownership, alongside other themes relating to broader matters of D&I in the financial services sector. The Issuer's agent is willing to collaborate with Global PSSL recognises the Issuer's agent's commitment to promoting D&I in opening up debates beyond the comfort zone of its expert base. Such an approach sets a positive example for stakeholders in the securities lending field. Overall, we are confident that the issuance of the RISCMTP-Notes will contribute to achieving the United Nations 10th Sustainable Development Goal (Reduced Inequalities) and positively advance global sustainable financial markets.	
Principle 3: Transparency Global PSSL will increase transparency and accountability in securities lending, and the broader area of sustainable finance. We will provide accurate information about our sustainable securities lending approaches and activities.	<ol> <li>Increased transparency</li> <li>Through extensive interviews, the Issuer's agent has declared interest in using RISCMTP-Notes as a potentially new asset class to increase transparency in markets struck by the recent crises (Covid-19, bailouts to Money Market Funds (MMF), and the recent bank runs). We have reviewed these broader developments and agree that investors would benefit from increased access to information re: RISCMTP-Notes as part of the broader transparency agenda. It would lead to enhancing transparency in the 'collateral' element of the securities</li> </ol>	









#### **Global PSSL Principles Relevant Principle Key Considerations:** Global PSSL recognises the important role of key lending and sustainable finance agenda. This would in turn increase resilience to agreements in enhancing overall consistency and future market shocks, which would support a more stable financial system. In understanding in this area and will advocate a particular, the Issuer is willing to work with Global PSSL and other stakeholders to standardisation of key ESG components in provide accurate information on the relationship between RISCMTP-Notes, adherence with Global PSSL (e.g. Master collateral, repo, regulatory requirements and securities lending. Should the Issuer be successful in launching RISCMTP-Notes, they are willing to work on these Securities Lending Agreements (MSLAs)). relationships as part of a Global PSSL workstream. The workstream and its resultant standards and reports, in turn, would constitute a clear positive outcome with regards to transparency. 2. Standardisation of key components in adherence with Global PSSL Through extensive interviews, the Issuer has declared interest in using the successfully launched RISCMTP-Notes to develop new sustainability methodology and metrics with Global PSSL. Such solutions would have to cover matters relevant to securities lending such as collateral and repo. We strongly believe that such a commitment can lead to a clear positive outcome that would further increase transparency in the securities lending and broader securities finance sectors. Principle 4: Interconnected sustainable finance 1. Whole value chain perspective collateral The RISCMTP-Notes do not represent a sensu stricte securities lending product Global PSSL emphasises that the implementation but can be utilised as collateral in the securities lending transactions, where fixed of this principle across the whole value chain can income constitutes collateral. Global PSSL advocates an inclusive and holistic lead to increasing the inherent value of financial approach to securities lending through the whole value chain perspective. instruments. This, in turn, can translate into Whereas the Issuer, and the Issuer's agent, are not considered as a 'securities effective collateral for other obligations and lending business', we believe, they can add significant value to securities lending reduce financing costs whilst ensuring liquidity. by offering alternative liquid collateral instruments. Global PSSL stresses that sustainable finance collateral can add value in both developed and Following our whole value chain analysis, we recommend that the Issuer and the emerging markets. We work toward the service providers strive to launch the RISCMTP-Notes with help of International minimum requirements in relation to ESG Central Securities Depositories (ICSDs). The Issuer would benefit from the access compliant collateral baskets. In doing so, we to deep markets and, in turn, could increase the visibility of the Notes. recognise that the high quality of collateral contributes to maintaining trust in the markets. 2. ESG-compliant collateral baskets Wherever possible, cash reinvestments should be RISCMTP-Notes are neither designed nor marketed as an ESG made in securities that are consistent with the instrument/collateral. Following our analysis and interviews, we have not found ESG compliant collateral basket at the issuer any evidence that the Notes could be materially positive or harmful in relation to

UN Pathways

level. We recognise the need to invest in the







G	lobal PSSL Principles
Relevant Principle	Key Considerations:
current collateral infrastructure to realise the full impact potential.	ESG. Logically, we believe that RISCMTP-Notes are neutral with regards to its ESG collateral profile.
	Having said that, RISCMTP-Notes constitute an example of a potential new asset class that can increase investors' knowledge and, choices in relation to diversified collateral. In that sense, but subject to individual institutions' liquidity buffers, the Notes could be commingled with collateral instruments which are ESG focussed but, potentially, less liquid. Moreover, as indicated above, the Issuer is willing to work with Global PSSL to develop new methodologies for measuring links between liquidity, collateral and sustainability and the neutral ESG status of RISCMTP-Notes is a good foundation to build upon.
	Such additional analysis will enable Global PSSL also to identify clearer pathways for RISCMTP-Notes positive role in shaping global sustainable financial markets.
Principle 5: Supportive tax Global PSSL advocates a consistent approach which increases transparency and fair policies. It recognises that tax authorities play an important role in creating a logical and level playing field in relation to tax in securities lending. Global PSSL emphasises the positive role of appropriate tax policies in unlocking sustainable securities lending in emerging markets in a socially responsive context. Beneficial owners must understand a clear withholding tax matrix to ensure that they are not disadvantaged to the amount they receive, assuming that the securities had not been on Securities lending programmes must comply with local tax rules and all market participants, including tax authorities, must continue shaping best practice in this regard, in collaboration with Global PSSL.	This Principle is not applicable because "[t]he issuer is not anticipated to be subject to withholding tax." (Moody's (P)AAA (sf) rating report on RISCMTP-Note (27 April 2023), p. 10)
Principle 6: Values-based short selling As for securities lending, Global PSSL supports covered short selling which contributes to achieving values beyond mere financial gain.	The RISCMTP-Notes represent a fixed income instrument that may be subject to short selling. Global PSSL understands that the Issuer's agent is aware of the benefits of short selling in enhancing market liquidity.

# UN Pathways





11



Creating a Global ESG Market Standard for Owners, Lenders, Borrowers and Impact Creators

### **Global PSSL Principles**

#### **Relevant Principle**

Global PSSL recognises that short selling forms

part of broader long-short strategies and enables

market participants to express contrarian views

thorough analysis of risk. Short selling provides

liquidity to the market which reduces transaction

costs and increases trading opportunities for all

market participants. Short selling provides an

opportunity for market participants to discover poor governance and fraud. It is part of an

essential market mechanism that facilitates price

discovery and market efficiency. The priority of

Global PSSL is to develop solutions that integrate

environmental and social factors as short selling values. We will increase transparency by working with data providers, and other stakeholders.

Global PSSL emphasises that market participants have the right to recall and/or restrict securities for a certain period from the securities lending programme. It recognises the freedom of market participants to formulate and implement their policies on voting in an informed manner. Global PSSL emphasises the need to weigh voting

**Principle 7: Voting and engagement** 

and corporate engagement alongside

and liquidity in the long-term.

Market participants should coordinate their voting policies internally and recognise their impact on revenue and the interests of the underlying investors through, for example, impact assessments. Such assessments could compare the shareholder's value of the vote balanced against the opportunity cost that impacts beneficial owners' commercial interests

stakeholder values.

that benefit long holders through a more

**Key Considerations:** 

Since short selling provides opportunities to discover poor governance and forms of greenwashing, Global PSSL would like to emphasise:

- The Issuer's agent put much emphasis on good operational governance. We understand Investors will be able to access the underlying portfolio as held by the custodian.
- The Issuer's agent complemented Moody's rating with this pilot Global PSSL review that included our analysis of key interests (pilot 3P Transparency, see Methodology above) shared with a regulatory observer and a UN reviewer. Global PSSL addressed the questions and there were no calls for explanations.
- Through, our analysis of the Notes with respect to our Principles on Transparency and Interconnected Collateral, Global PSSL has not identified a risk of greenwashing in relation to the Notes.

This Principle is not applicable because RISCMTP-Notes are a fixed-income instrument.







Creating a Global ESG Market Standard for Owners, Lenders, Borrowers and Impact Creators

Global PSSL Principles		
Relevant Principle	Key Considerations:	
Principle 8: Innovation and digitalisation Global PSSL recognises that a broader stakeholder base can provide new solutions and technologies that enhance sustainable securities lending. Market participants are encouraged to consider how new solutions can add value to the public interest by collaborating with Global PSSL. Market participants should make use of technology in enhancing the accessibility of sustainable securities lending.	The Issuer and the Issuer's agent are a multi-client financing/investment platform that works outside the securities lending field. They host solutions to the cash, capital, risk and collateral financing challenges facing large corporations, regulated financial institutions and alternative asset managers. Clearly, the Issuer and the Issuer's agent represent a broader stakeholder base (outside the narrow field of securities lending experts) that are ready and willing to collaborate on new solutions that can enhance sustainable securities lending. These new solutions can be understood twofold: 1) a willingness to advance Global PSSL as an impartial standard on sustainable securities lending and broader securities finance when appropriate, and 2) provide innovative collateral solutions that can be used as part of diversified, sustainable collateral baskets.	
Principle 9: Continuous improvement Global PSSL will encourage all signatories to share best practices through voluntary feedback with a view to maintaining, updating and putting these Principles into action. We will maximise impact through this ongoing feedback. Global PSSL will encourage central banks, international organisations and regulators to take part in periodic roundtables to evaluate Global PSSL's progress.	The Issuer's agent is willing to take part in the continuous improvement of Global PSSL following the successful launch of the Notes. Global PSSL would recommend that the Issuer's agent and the other service providers become signatories to Global PSSL to fully utilise the potential of the evaluation process, inclusive of international organisations, central banks and regulators.	







Creating a Global ESG Market Standard for Owners, Lenders, Borrowers and Impact Creators

### Part 2: Benchmarking with respect to Global PSSL Draft Market Standard on Interconnected Collateral

In 2019, several beneficial owners and the Sustainable Finance, the Law, Stakeholders (SFLS) programme at Exeter Law School agreed that the "primary purpose of the collateral in securities lending is to mitigate counter-party risk" and that "securities lending collateral parameters, such as exclusion lists, should be considered in ESG strategies" (PSSL 2020). However, that developmental stage included a forecast that clearer and more focussed inclusion of environmental and social matters would form part of collateral later in the future. That was embedded by independent and impartial Global PSSL in the draft principle on collateral in December 2020 and and reinforced in the revised Global PSSL in 2021.

Thereafter, following a <u>workstream on interconnected collateral</u>, Global PSSL published a draft <u>forward-looking standard</u> that has a strong components relating to liquidity and transparency. It was designed to serve as a minimum forward-looking standard that will embed ESG into collateral in securities lending and enhance the broader sustainable finance agenda. The key components of the standard are presented in the below graph:









Creating a Global ESG Market Standard for Owners, Lenders, Borrowers and Impact Creators

Draft Forward-Looking Market Standard on Interconnected Collateral for Securities Lending		
Summary of the Element	Key Considerations	
<b>Embed in current practices</b> ESG considerations should be embedded into the collateral lifecycle as part of good governance that ensures safety and maintains transparency.	As stated above, RISCMTP-Notes are ESG-neutral and could form part of ESG-diversified collateral baskets. In the context of the Global PSSL minimum standard, the Issuer and the Issuer's agent could consider how to ensure that asset owners are aware of such solutions as part of the onboarding element of the collateral lifecycle. Following the interviews, Global PSSL is satisfied that the Issuer's agent is able to meet this element of the standard. This is evidenced by their willingness to involve asset owners in appropriate and transparent debates regarding such collateral baskets.	
Engage in data-driven global evaluation This element of the standard encourages global debates and evaluation through an annual roundtable that will complement the day-to-day activities of Global PSSL. The annual roundtable should bring together the Global PSSL leadership, regulators, central banks and data providers to discuss the challenges, barriers and opportunities in moving forward the collateral agenda.	The Issuer and the Issuer's agent meet this requirement of the minimum standard. This is evidenced by the current review of RISCMTP-Notes and their willingness to participate in Global PSSL evaluations including such stakeholders as central banks and regulators. The Issuer's agent appreciates the impartiality of Global PSSL in arranging such evaluations.	
Influence by dynamic approaches This element of the standard is forward-looking to encourage more dynamic approaches to select securities collateral schedules by the beneficial owners (and their agents, when appropriate) as well as taking a more proactive approach to cash reinvestments and re-use of collateral by stakeholders.	ESG-neutral RISCMTP-Notes could form part of diversified sustainable baskets by allowing for the inclusion of potentially less liquid sustainable assets.	
Impact by embracing sustainable instruments Currently, stakeholders prefer to accept liquid and safe collateral in order to ensure the regulatory compliance and micro- and macro- economic safety. Global PSSL would like to encourage and promote consideration of the use of green/sustainability/social and other sustainable finance related bonds as collateral. Such bonds are usually long-term instruments which are less liquid. However, some investors may accept these as being consistent with overall portfolio objectives.	There is no immediate impact with regards to this component of the standard given the ESG-neutral RISCMTP-Notes re: collateral. In light of the interviews, the Issuer's agent is willing to consider ESG-focused US Government bills as part of the RISCMTP-Notes' portfolio. The Issuer's agent agreed with Global PSS that such a possibility would need to be supported with further research, analysis and evaluation as part of a Global PSSL workstream.	







Creating a Global ESG Market Standard for Owners, Lenders, Borrowers and Impact Creators

Summary of the Element	Key Considerations
Increased transparency Sustainable finance is complex, and the overall objective is to redirect capital into programmes and projects that align with the climate agenda and sustainable development goals. This raises the risk of green washing, social washing and governance failures if stakeholders become over-optimistic and either jump to conclusions too early or accept proclamations at face value. Transparency is the key mechanism that can mitigate this risk.	<ul> <li>The Issuer's agent is not intending to oversell the RISCMTP- Notes on the basis of inflated sustainability and ESG-related claims. In addition to their commercial interest, they are willing to increase market transparency by: <ol> <li>fostering debates in relation to the current applicability o the Notes as liquid and ESG-neutral constituent elements of diversified sustainable baskets;</li> <li>considering using ESG-focussed government bills as an underlying asset for their Notes subject to additional research, analysis and evaluation; in doing so, they are willing to foster well informed debates on the links between collateral, liquidity and sustainability;</li> <li>Having also considered other factors (see Principle 3: transparency and Principle 4, Interconnected collateral above), Global PSSL has not identified a risk of greenwashing in relation to the Notes.</li> </ol> </li> </ul>
Liquidity and safety in line with investors' criteria Macro-perspective – costs to the financial system	The Issuer's agent has put much emphasis on and displayed expert knowledge re: macro issues (financial safety and
All organisations engaged in securities lending should ensure that collateral management and associated eligibility schedules and	stability) and micro perspectives (costs to individual organisations).
collateral re-use do not pose risks to global financial stability and liquidity. In so doing, there are appropriate regulatory frameworks that organisations must adhere to. The broader community of stakeholders should ensure that new sustainability solutions and proposals for securities lending are adequately considered and attributed to the impact creators (if such solutions improve the safety of financial systems).	According to the Issuer's agent, the nature of proportional interest notes, such as the RISCMTP-Notes, is that the investor would not have any financial incentives to redeem the Notes during periods of financial stress. Because the investors own a proportional share of each asset backing the Notes this means that they are not disadvantaged by the behaviour of other investors. This, therefore, decreases the need to create safety
<i>Micro-perspective – costs to individual organisations</i> Collateral flows can be very extensive, often spanning organisations	nets by the regulators and, in turn, decreases the risk of moral hazard and bail-outs.
and jurisdictions. Agent lenders, tri-party collateral agents and prime brokers all play key roles in facilitating these collateral flows within securities lending but also in the wider securities finance spectrum. These activities rely on best available technology to enhance the benefits to the ultimate beneficiaries of the securities lending transactions: beneficial owners and end users.	Global PSSL recognises the potential contribution of RISCMTP- Notes to minimise the risk of moral hazard in financial services whilst creating safe ESG-neutral fixed-income instruments for investors and asset owners (e.g. through the collateral eligibility of the notes). Global PSSL is willing to make further

# **UN Pathways**



assessments in light of sustainability with appropriate stakeholders (e.g. regulators and central banks).





Creating a Global ESG Market Standard for Owners, Lenders, Borrowers and **Impact Creators** 

### The key participants

This review was led by Dr Radek Stech (CEO of Global PSSL, accountable to The Office of the Regulator of Community Interest Companies). With significant inputs from Mr Kenneth Gutwillig (Executive Director of the Global PSSL College of Advisors) and Mr Godfried De Vidts (Strategic Advisor on Securities Finance). The review was verified by Ms Fiona Darroch (Global PSSL Independent Counsel). Stech sourced comments from an anonymous UN Reviewer following the completion of the 3P Transparency Declaration of Interests.

3P Transparency Declaration of Interests was shared with a UN reviewer and a regulatory observer.

### About Global PSSL

Global Principles for Sustainable Securities Lending (Global PSSL) is the fundamental independent and impartial global mechanism for aligning securities lending with transparency and sustainable finance. It has been co-created by Dr Radek Stech, prominent asset owners, asset managers, sovereign wealth funds, banks, hedge funds other stakeholders committed to positive change since 2018. In order to preserve its impartiality, the Global PSSL framework was based within its own independent community interest company (CIC) in 2020. Since then, Global PSSL published revised principles (2021) and several forward-looking guidelines and standards on interconnected collateral, emerging markets, short selling and ESG. In 2022, Global PSSL launched its United Nations (UN) Pathways Programme with UN senior experts as external peer reviewers.

### Disclaimer

This review has been fully funded by Global PSSL CIC and is for information purposes only. Neither Global PSSL CIC, nor the review contributors, accepts any liability for the information and opinions contained herein.

All rights reserved 2023

© Global Principles for Sustainable Securities Lending (Global PSSL) CIC

**UN** Pathways

Do not copy or reproduce this document without the express permission from Global PSSL CIC. Please contact: radek.stech@gpssl.org

Global PSSL is governed and run by a non-profit and impartial Community Interest Company registered in England and Wales with company number 12936602.



